INTRODUCTION

The Prison Rape Elimination Act (PREA) of 2003\(^1\) was signed into federal law with the purpose of providing for the analysis of incidence and effects of prison rape in Federal, State, and local institutions and to provide information, resources, recommendations and funding to protect individuals from prison rape. In 2012, the Bureau of Prisons published standardized guidelines promulgated by the Attorney General of the United States. PREA applies to all public and private institutions that house adult or juvenile offenders.

The Department of Youth Rehabilitation Services (DYRS) maintains a zero-tolerance policy regarding sexual abuse and harassment within the agency’s one detention center and one treatment facility.

All sexual abuse and sexual harassment allegations are investigated. Each case is documented on an incident report and entered into DYRS’s juvenile management system (FamCare). Allegations are administratively and/or criminally investigated depending on the nature of the alleged incident. Upon completion of each investigation, appropriate disciplinary action is taken against the perpetrator. Where criminal intent is discovered, the case is presented to the Metropolitan Police Department (MPD) for prosecution. Case files of PREA allegations are maintained for a period of at least seven (7) years upon completion of the investigation.

It is important to note that DYRS continually seeks to improve the reporting and investigation methods to ensure the highest level of compliance, as well as swift corrective action when needed. The agency’s zero-tolerance policy aims to protect all youth under DYRS jurisdiction from sexual harassment and abuse, but also protects anyone who reports or cooperates with an on-going investigation from retaliation.

This report summarizes allegations by the calendar year (CY) and includes CY17, 18, and 19 with CY19 being the focus.

DYRS compiles and investigates PREA allegations in four (4) major categories: 1) Staff-to-Youth Abuse; 2) Staff-to-Youth Harassment; 3) Youth-to-Youth Abuse, and 4) Youth-to-Youth Harassment.

The U.S. Department of Justice (DOJ) Survey and Sexual Victimization (SSV) defines four investigation outcomes. Upon completion of the investigation, all allegations will be deemed one of the four dispositions:

1. Substantiated: the event was investigated and determined to have occurred, based on a preponderance of the evidence (28 C.F.R. § 115.72);

2. Unsubstantiated: the investigation concluded that evidence was insufficient to determine whether or not the event occurred; (28 C.F.R. § 115.72)

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3. Unfounded: the investigation determined the event did not occur; and
4. Investigation Open: evidence is still being gathered, processed or evaluated, and a final determination has not yet been made

AGENCY OVERVIEW

The Department of Youth Rehabilitation Services (DYRS) is the District of Columbia’s cabinet-level juvenile justice agency. DYRS administers detention, commitment, and aftercare services for youth held under its care in its facilities or residing in the DC community. DYRS is actively involved in several innovative programming models, collaborating with locally and nationally recognized juvenile justice centers in the following types of programs: juvenile justice, a continuum of care, alternative sentencing, supervised citation release, and supportive living.

The DYRS’ secure program workforce is comprised of over 300 direct care personnel and over 100 non-secured staff, which includes medical, mental health, and food service.

MISSION

The mission of the Department of Youth Rehabilitation Services (DYRS) is to provide court-involved youth the opportunity to become more productive citizens by building on the strengths of youths and their families in the least restrictive, most homelike environment consistent with public safety.

VISION

DYRS’ vision is to provide the nation’s best continuum of care for court-involved youth and their families through a wide range of programs that emphasize individual strengths, personal accountability, public safety, skill development, family involvement, and community support.
DATA

Figure 1: Demographics.

The below collective data shows the basic demographics for the populations served in each facility on the final day of the Calendar Year (CY) as well as annual admissions and discharges for each placement for the full CY.

<table>
<thead>
<tr>
<th></th>
<th>CY18</th>
<th>CY18</th>
<th>CY19</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>YSC</td>
<td>NB</td>
<td>HOPE</td>
</tr>
<tr>
<td>TOTAL CENSUS DECEMBER 31</td>
<td>43</td>
<td>35</td>
<td>3</td>
</tr>
<tr>
<td>MALE</td>
<td>34</td>
<td>31</td>
<td>2</td>
</tr>
<tr>
<td>FEMALE</td>
<td>9</td>
<td>4</td>
<td>1</td>
</tr>
<tr>
<td>AGE 17 AND UNDER</td>
<td>40</td>
<td>26</td>
<td>3</td>
</tr>
<tr>
<td>AGE 18-20</td>
<td>3</td>
<td>9</td>
<td>0</td>
</tr>
<tr>
<td>AGE 21 AND OVER</td>
<td>0</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td>ANNUAL TOTAL ADMISSIONS</td>
<td>3,945</td>
<td>289</td>
<td>40</td>
</tr>
<tr>
<td>ANNUAL TOTAL DISCHARGES</td>
<td>3,981</td>
<td>298</td>
<td>43</td>
</tr>
<tr>
<td>ANNUAL TOTAL UNIQUE YOUTH ADMITTED</td>
<td>1,670</td>
<td>167</td>
<td>29</td>
</tr>
<tr>
<td>ANNUAL TOTAL UNIQUE YOUTH DISCHARGED</td>
<td>1,691</td>
<td>163</td>
<td>29</td>
</tr>
</tbody>
</table>

**Admissions**: The start of a new enrollment

**Discharges**: The end of an enrollment

**Unique Youth**: A count of the total youth as opposed to counting a youth each time they entered/left the facility
Figure 2: Total allegations CY17 - CY19 by placement.

Between January 2017 and December 2019, there have been a total of 38 reported allegations in DYRS operated facilities and placements including Youth Services Center (YSC), New Beginnings Youth Development Center (NBYDC) and Hope House. In CY19, New Beginnings had the most allegations with a total of 15 claims.

Figure 3: Aggregate data for CY17 by category.

There was a total of 5 allegations in CY17. No (0) allegations were substantiated.

Figure 4: Aggregate data for CY18 by category.

In CY18, DYRS had a total of nine allegations in the agency operated placements. Two allegations of Youth-on-Youth Sexual Harassment were substantiated. In one case of Youth-on-Youth Sexual Harassment in CY18, there were 2 alleged perpetrators resulting in 2 different findings for the same case.
Figure 5: Aggregate data for CY19 by category.

In CY19, there were a total of 24 allegations in agency-operated placements. Of those, one case of Youth-on-Youth Abusive Sexual Contact was substantiated.

*The 2018 Youth-on-Youth Sexual Harassment category includes two findings for one case, involving two perpetrators, (1st alleged perpetrator - substantiated, 2nd alleged perpetrator - unsubstantiated). Therefore, in totality there were nine actual reports.*
Figure 6: Allegations at YSC CY17 - CY19.
Since CY17, there have been two (2) substantiated claims at YSC.

Figure 7: Allegations at NB CY17 - CY19.
Since CY17, there has been one (1) substantiated allegation at NB.
**Figure 8: Allegations at Hope House CY17 - CY19.**

Since CY17, there have been zero (0) substantiated allegations at Hope House.

<table>
<thead>
<tr>
<th>Allegation Type</th>
<th>CY17</th>
<th>CY18</th>
<th>CY19</th>
</tr>
</thead>
<tbody>
<tr>
<td>Staff-on-youth sexual harassment</td>
<td>0</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td>Staff-on-youth sexual misconduct</td>
<td>0</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td>Youth-on-youth sexual harassment</td>
<td>0</td>
<td>0</td>
<td>2</td>
</tr>
<tr>
<td>Youth-on-youth abusive sexual contact</td>
<td>0</td>
<td>2</td>
<td>0</td>
</tr>
<tr>
<td>Youth-on-youth nonconsensual sexual acts</td>
<td>0</td>
<td>0</td>
<td>0</td>
</tr>
</tbody>
</table>

**Figure 9: Total Reported Allegations- Five (5) Year Trend.**

Since CY15, total allegations have risen due to increased youth educational groups, clear reporting processes for youth and staff, and additional reporting mechanisms for youth.

**FIVE (5) YEAR TREND OF ALLEGATIONS**

<table>
<thead>
<tr>
<th>Years</th>
<th>Number of Allegations</th>
</tr>
</thead>
<tbody>
<tr>
<td>2015</td>
<td>2</td>
</tr>
<tr>
<td>2016</td>
<td>4</td>
</tr>
<tr>
<td>2017</td>
<td>5</td>
</tr>
<tr>
<td>2018</td>
<td>9</td>
</tr>
<tr>
<td>2019</td>
<td>24</td>
</tr>
</tbody>
</table>
Figure 10: Total Reported Allegations—Five (5) Year Trend by Category.

In CY19, there was an increase in the total number of allegations. This was a result of an increase in the number of Staff-on-Youth Sexual Harassment and Staff-on-Youth Sexual Misconduct allegations. Despite the increase in allegations, as reported prior, only one allegation was substantiated, and no allegations from the staff-on-youth categories were substantiated.

Figure 11: Contracted Facilities Demographics.

DYRS requested data from contracted secure facilities. At the time of this report, DYRS had received data from three facilities. The below demographics represent the total population served by those facilities, not just DYRS youth.
Figure 12: Contracted Facilities Allegations CY17 - CY19

There was a total of 53 allegations over the course of three years for the facilities that DYRS contracts with. As above, these numbers reflect all young people, not just DYRS youth. Of those 53, four have been substantiated.

*Staff-on-Youth Sexual Misconduct includes an unfounded Staff-on-Youth Sexual Abuse allegation.

Figure 13: Contracted Facilities Allegations CY19

In CY19, there were nine (9) allegations collectively, of which two (2) were substantiated.

*Staff-on-Youth Sexual Misconduct includes an unfounded Staff-on-Youth Sexual Abuse allegation.
ACCOMPLISHMENTS

During the 2019 calendar year, DYRS completed the following PREA-related initiatives:

- Awarded approximately $22,000 from the Office of Victim Services and Justice Grants (OVSJG) Byrne Justice Assistance Grant (Byrne JAG) Program for PREA compliance initiatives.
- Awarded approximately $19,000 from OVSJG for Title II PREA compliance initiatives.
- Via a contracted provider, DYRS offered trauma-informed care training and train-the-trainer sessions. This was a two-day training for all mental health staff and specific direct-care staff.
- The PREA coordinator attended an American Counseling Association (ACA) conference and participated in various PREA sessions.
- DYRS updated PREA posters for both agency facilities.
- DYRS added a second certified victim advocate to the PREA Team.

PHYSICAL PLANT IMPROVEMENTS

- The agency updated its security camera system within its secure facilities. This project replaced hardware with new cameras with updated Internet Protocol (IP) technology.
- DYRS upgraded the Supervisory Control and Data Acquisition (SCADA) system in the control room of each secure facility to improve control management.
- In addition to the SCADA upgrade, DYRS replaced all Programmable Logic Controllers (PLCs). The redundancy feature allows for better backup and recall of security footage. The iFix software is a performance management tool that delivers critical information to the desktops of control room operators and presents the data in graphical formats that are easy to understand. This allows security personnel to identify and visualize problems and prompts troubleshooting more efficiently.

The Department of Youth Rehabilitation Services will continue its commitment to provide for the safety and well-being of the youth we serve. We continue to invest resources in educating our youth, train our staff, modify our operation procedures, and upgrade our physical plants to support the prevention, detection, reporting, and investigation of all forms of sexual abuse and sexual harassment.
PREA CH OUTREACH

OUR TEAM

PREA Coordinator
Nancy Fisher, PREA Coordinator

New Beginnings Youth Development Center PREA Compliance Manager
Ernest Waiters, Supervisory Youth Development Representative

Youth Services Center PREA Compliance Manager
Kiana Richardson, Supervisory Youth Development Representative

PREA Training Facilitator
Legonn Haskins, Supervisory Youth Development Representative

PREA Training Facilitator
Monica Hill, Youth Development Representative

PREA Training Facilitator
Tameka McMahon, Youth Development Representative

PREA Training Facilitator
Karen Maple, Youth Development Representative